



Children & Young People's Plan 2009-10

Purpose

This paper and the associated presentation provides an update to the Partnership on the development of the Children & Young People's Plan 2009-10. Views are sought on the developing outcomes and next steps.

Background

The CYPCP has agreed the vision and six priorities for the interim Children & Young People's Plan 2009-10. The basis for the development of these priorities is set out in the attached Annex, "Moving from priorities to action". Priority leads have been agreed as set out in the table below –

Priority	Priority lead
Reduce health inequality and make healthy choices easier	Ruth Milton
Improve family safety, child protection and preventative services	Kathy Bundred
Improve education, training and employment outcomes, especially for the lowest achievers	Nick Wilson
Things to do and places to go, targeting the vulnerable and disadvantaged	Toby Wells / Andy Roberts
Improving behaviour at home, at school and on the streets, with a particular focus on preventing young people entering the Youth Justice System	Chris Moon / Rob Price
Promote independence, particularly for the vulnerable and disadvantaged	Jim Leivers
Cross-cutting themes	
Right services, at the right time, in the right place	Andy Roberts
Working together to improve outcomes	Andy Roberts

Progress to date

Draft outcomes have been developed for each of the priorities drawing on information from –

- JAR and Improvement Notice
- Children's Needs Assessment
- Annual Performance Assessment 2008

- Children's and Young People's views
- Community perspectives e.g. Community Survey

Relevant performance measures have been identified for each outcome and the key performance measure(s) for each identified. These have been cross-referenced with the Improvement Notice to ensure all areas highlighted for improvement are addressed.

The draft outcomes were discussed at the CYP Assembly on 6/11/08 where feedback was given and some initial potential actions proposed.

An update will be presented at the meeting.

Actions will now be developed in detail working with relevant accountable groups and the Priority Leads. An assessment of accountable groups has yielded a list of 21 with accountability alongside a further 20+ that do not hold accountability for performance indicators in the national set. These groups will be subject to a separate review to streamline the current arrangements for accountability and reporting.

Next steps

1. Discussion on draft outcomes and feedback from CYP Assembly at CYPCP on 17/11/08.
2. Accountable groups have been identified for each of the performance measures. Actions will be developed with these groups, drawing on existing plans and addressing future requirements. The developing actions will be linked to the service planning of key partners to ensure actions have partner commitment, are realistic and fully funded.
3. Accountable Groups will be reviewed to streamline the current arrangements.
4. Actions for each priority will be drawn together in the interim CYPP 2009-10, working with the relevant Outcome Lead.
5. The full draft Plan, with supporting SMART action plans, will be brought to the CYPCP Executive and then the full CYPCP on 16/2/09.
6. Individual partner organisations will be asked to sign up to the CYPP 2009-10 in the period after 16/2/09 and before 31/3/09. Each partner is being asked to identify how this sign up should be secured for their organisation.
7. The CYPP 2009-10 will be published in April 2009.
8. Progress on delivery of the actions and achievement of the outcomes will be monitored as part of the regular quarterly performance reports to the CYPCP, with prior review by the Outcomes Board. Progress reports would be presented by the Priority Leads.

For decision

1. Views are sought on the outcomes and feedback from CYPCP Assembly as presented on 17/11/08.
2. Agreement is sought to the principle of accountable groups being held accountable for relevant partner performance measures and reporting

progress and outcomes to the CYPCP through the relevant Priority Leads.

3. Partner organisations are asked to commit to joint work to achieve the outcomes and to agreeing the plan in the period 17/2/09 to 31/3/09.
4. CYPCP support is sought for the associated review of accountable groups.

Developing the Children and Young People's Interim Plan (2009 – 2010)

Moving from priorities to action

This document has been produced as a background paper for the development of the Children & Young People's Plan (CYPP) 2009-10. Surrey's Children & Young People's Commissioning Partnership (CYPCP) has decided to develop a one-year interim plan for 2009-10. This is in place of the usual three-year plan to enable a clear focus on partnership work to address outcomes of the Joint Area Review, particularly the need to narrow the gap in outcomes for vulnerable groups and develop SMART action planning. A longer three-year plan will be developed for 2010-13. This will also address new guidance expected from the DCSF for 2010 onwards. How we identified the proposed priorities and the next steps to develop action plans to achieve the desired outcomes is set out in the following pages.

Views are being sought on the following:

New ways of working together

What can be done to improve the way we all work together?

Moving from Priorities to Actions

What are the key actions needed to deliver the six priorities of the Plan?

How we will take your responses into account

Your views, and those of a wide range of relevant stakeholders – from service users and carers to the partner organisations commissioning and providing services - will enable us to develop a plan that is realistic, achievable and affordable and makes a real difference to children and young people in Surrey. We cannot promise to include what everyone wants in the plan but *everyone's* input will help shape the plan and all responses will be considered by the CYPCP leads and relevant partnership groups

Index

Index	5
Vision.....	6
Overview of how the Surrey Children & Young People’s Plan is being developed..	6
1. Introduction	6
1.1 National context.....	6
1.2 Local context	7
1.3 Surrey’s first Children & Young People’s Plan	7
2. Developing the Children & Young People’s Plan for 2009-10.....	8
2.1 Drawn together a wide range of consultation with children, young people and their families to gain an understanding of needs and aspirations	8
2.2 Collected and analysed a wide range of data to establish the state of Surrey (in terms of its children and young people) down to borough and district level	9
2.3 Assessment (APA), against the five Every Child Matters Outcomes Key Judgement Areas to identify areas of progress needed.....	10
2.4 Addressed the recommendations of Surrey’s Joint Area Review	10
2.5 Amendments to the CYPCP delivery priorities.....	12
2.6 Addressed the content of the improvement notice	12
2.7 Carried out an analysis of best practice	13
3. Priorities for 2009-10.....	13
4. The engagement process.....	16
5. Next Steps.....	17
5.1 CYPCP Assembly.....	17
5.2 Development of action plans to support the priorities.....	17
Working Group and Key Contacts	17
Appendices	
Appendix 1 The Sustainable Community Strategy.....	15
Appendix 2 Surrey Children and Young People’s Trust Arrangements.....	16
Appendix 3 Key Areas for Development Identified in Surrey Annual Performance 2007/08 Self Assessment.....	19
Appendix 4 JAR Recommendations.....	21
Appendix 5 DCSF Statutory Indicators.....	22

Vision

Our vision for children and young people in Surrey is that:

“Every child and young person will be safe, healthy, happy, creative and have the personal confidence, skills and opportunities to contribute and achieve more than they thought possible”

Overview of how the Surrey Children & Young People’s Plan is being developed

July to September 2008	October to January 2009	January to March 2009	March 2009 to March 2010
Phase 1	Phase 2	Phase 3	Phase 4
Project plan agreed by CYPCP Executive Priorities agreed by CYPCP All members CYPCP engaged in the ‘Agency Challenge’	Lead CYPCP member assigned to each priority and outcomes identified Engagement of all stakeholders to develop underpinning actions	Actions finalised with CYPCP leads and accountable groups Preparation and publication of CYP Plan Partners sign up to the plan and partnership resources identified Embedding actions into partners plans and activities	Monitoring and evaluation of progress Developing priorities and outcomes for the 2010-13 CYPP
Key dates: 29th Sept – CYPCP agreed priorities and process 10th Oct – CYPCP agreed approach for engagement and leads for each priority	Key dates: 6th Nov – CYP Assembly 17th Nov - CYPCP	Key dates: 16th Feb – CYPCP sign off plan 31st March – CYP Plan launch	Key dates: March 2010 - Review of year’s progress

1. Introduction

1.1 National context

Every Child Matters, the Government's vision for children's services, published in 2003, proposed reshaping children's services to achieve the outcomes children and young people said were key to well being in childhood and later life:

- Be healthy
- Stay safe
- Enjoy and achieve
- Make a positive contribution
- Achieve economic well being

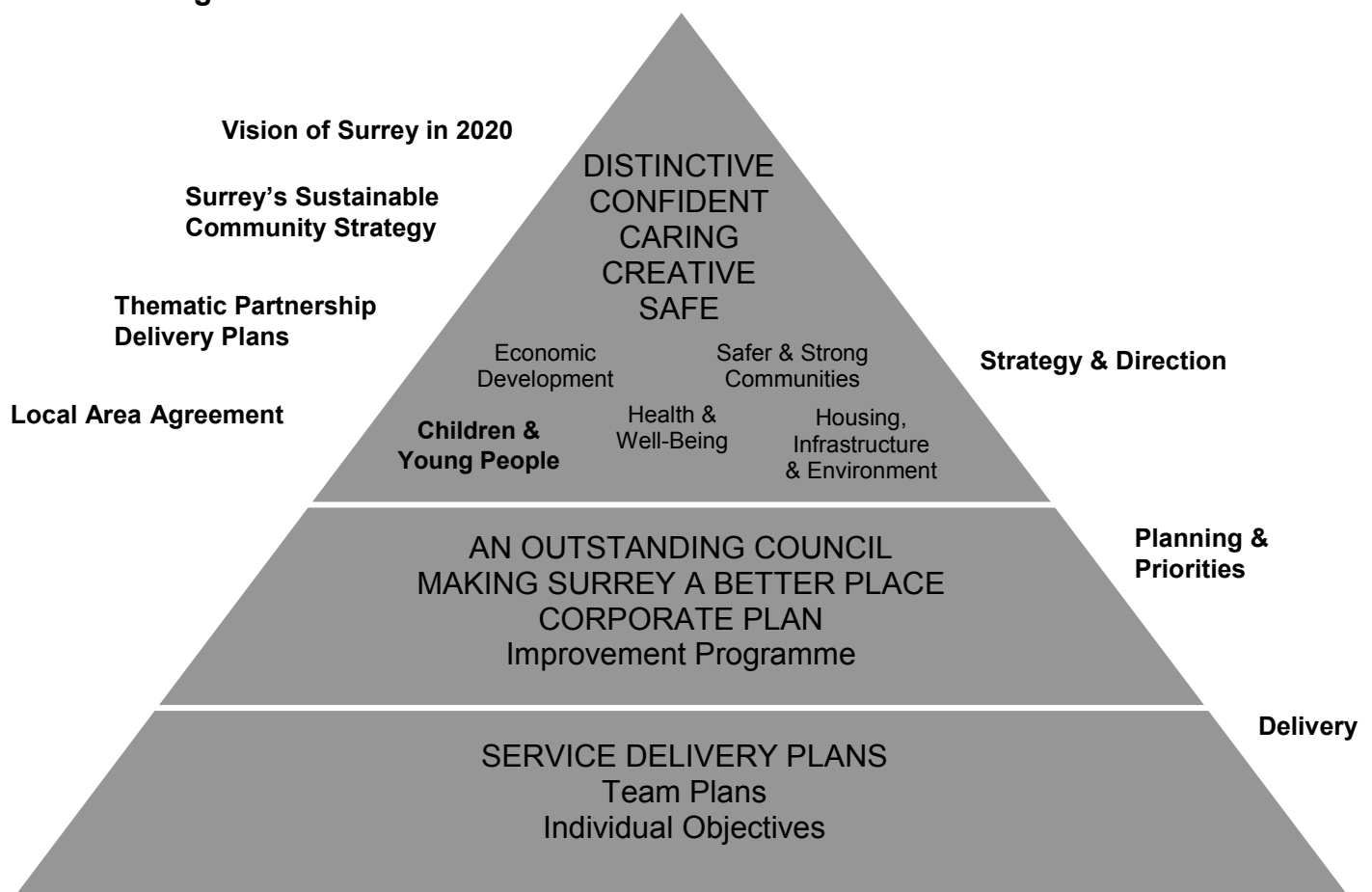
The Children Act 2004 forms the basis of a long-term programme for change including the requirement for all Local Authorities to develop a Children and Young People's Plan.

1.2 Local context

The Surrey Strategic Partnership (SSP) has developed a vision for Surrey in 2020. This is underpinned by the Sustainable Community Strategy. The Strategy is a plan for achieving a better Surrey where public service organisations work alongside voluntary, community, faith and business organisations to ensure that the quality of life of those living and working in Surrey is preserved, enhanced, and extended to deprived and disadvantaged areas.

The Surrey Strategic Partnership has five thematic partnerships that oversee the delivery of Surrey's Sustainable Community Strategy priorities (Appendix 1) and the underpinning targets set out in Surrey's Local Area Agreement (LAA) between the SSP and Government.

Figure 1 illustrates the 2020 Vision and how the Vision is turned into actions -



The Children and Young People's Commissioning Partnership (CYPCP) is the thematic partnership overseeing delivery of the priorities and targets for children and young people (Appendix 2). Successful delivery will involve children and young people themselves and parents and carers engaging in strong coordinated relationships with all the organisations providing children and young people's services.

1.3 Surrey's first Children & Young People's Plan

The first Children & Young People's Plan (CYPP) set priorities for all children's and young people's services and was published in April 2006. The plan, identified the actions and activities needed to deliver targets and priorities over three years until March 2009. It was informed by:

- a comprehensive needs analysis of children in the county
- a series of focus groups with children and young people
- 15 community workshops to gather views on the Plan's priorities and
- a 3-month public consultation from October 2005 to January 2006.

The first CYPP has been reviewed annually and its priorities refined. The Joint Area Review was positive regarding the vision of the plan but identified that there was a need for SMART action planning and a greater focus on narrowing the gap in outcomes for vulnerable groups.

A new plan is needed from April 2009. Normally this second plan would be for three years. However, the CYPCP has made the decision to develop an interim plan for one year and a three year plan for 2010-2013. This is because:

- a) an interim plan for 2009-10 will:
 - allow time to develop new ways of partnership working, addressing the recommendations in the JAR , ready to be incorporated into a new plan for 2010-13
 - avoid the need for another refresh in response to final Department for Children, Schools & Families (DCSF) changes for 2010 onwards.
 - provide continuity between the 2006-9 plan and the proposed 2010-13 plan
 - demonstrate changes following Surrey's 2008 Joint Area Review (JAR)
- b) A new CYPP from 2010-13 will:
 - build on new approaches to partnership working following the JAR
 - address revised DCSF requirements for Children's Trusts and Children & Young People's plans from 2010
 - build on new statutory requirements for partners proposed by the DCSF
 - build on the national "Children's Plan: One Year On".
 - be subject to a 3-month consultation as it will then be a major refresh of the plan.

2. Developing the Children & Young People's Plan for 2009-10

So far we have:

2.1 Drawn together a wide range of consultation with children, young people and their families to gain an understanding of needs and aspirations

Key themes from the various consultations were:

- Treat young people as individuals
- Young people need a place where they can meet their friends
- Better access to information and activities is required
- Surrey pupils report that they feel very or quite safe at home (96%), in school (84%) or going to and from school (88%), although they feel a bit or very unsafe around the local area (21%) or on public transport (24%).

- 83% think of their local area as a very or fairly good place to live
- 90% think of themselves as quite or very healthy
- Opportunities to be creative and learn are valued
- Young people are not always aware of how to communicate their needs
- Young people are generally happy with the quality of facilities
- Improvements in transport are required

2.2 Collected and analysed a wide range of data to establish the state of Surrey (in terms of its children and young people) down to borough and district level

Although Surrey's parents and statutory organisations appear to be generally performing well in meeting the needs of most of the county's children, some parents and services are not adequately meeting some children's needs. For example, **particular geographical populations** across Surrey show a recurring pattern of need characterised by:

- High birth rates
- Large numbers of teenage conceptions and young parents
- High rates of maternal smoking and postnatal depression
- High rates of low birth weight babies and infant mortality
- Low breastfeeding rates
- High density of children and young people aged under 5, under 15 or under 19
- Relatively large ethnic minority, or non-English speaking population
- High index of income deprivation relating to children
- Large numbers of lone parents on benefits
- Large numbers of Children in Need, including children with disabilities, mental health problems, neglect or family breakdown.

Other recurring themes include evidence of **parts of our population** where:

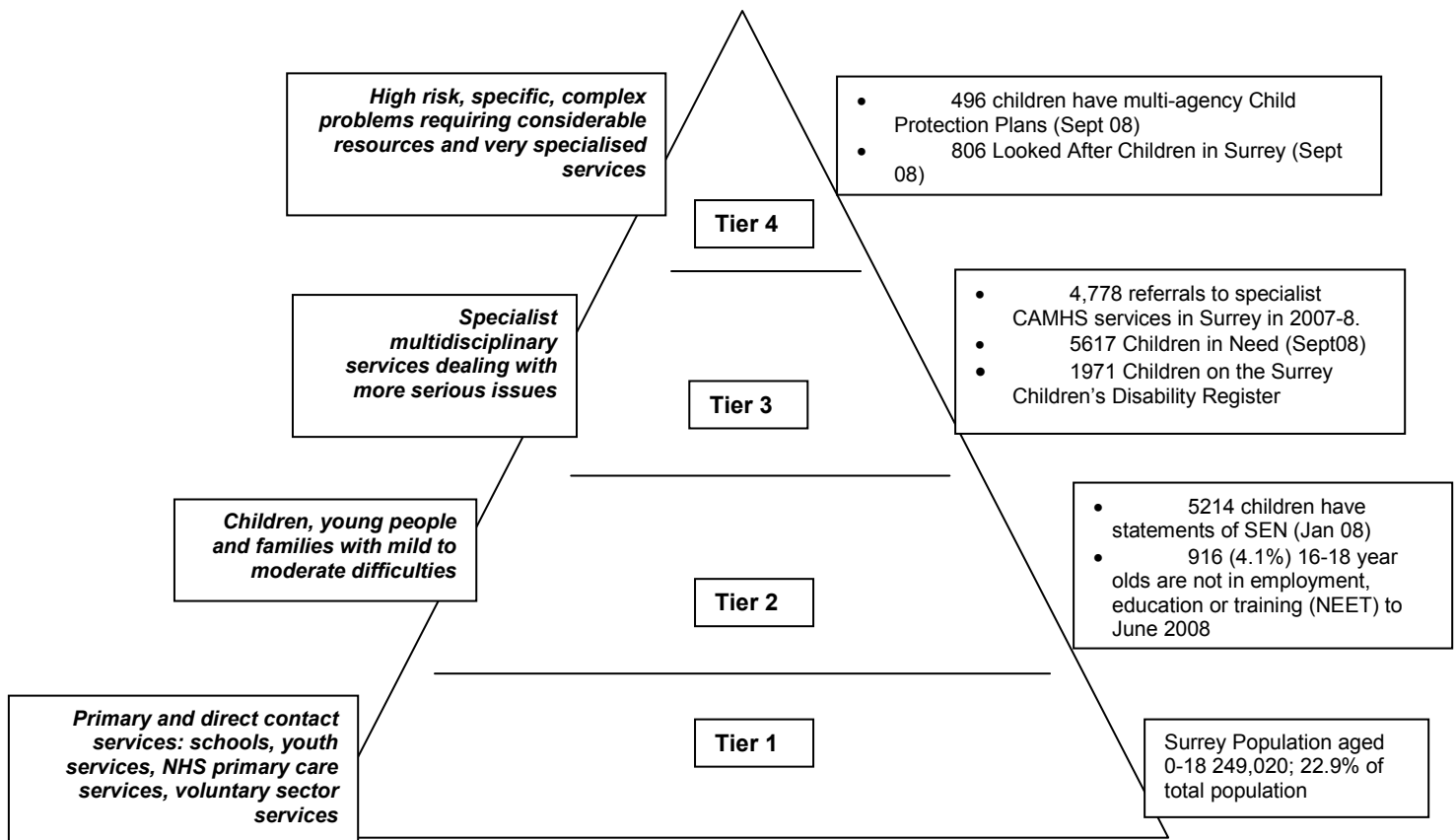
- Rates of childhood obesity are higher
- Children's oral health is poorer
- Parents are more likely to need support in parenting their children
- Young people are more likely to misuse substances
- Young people are more likely to offend or come to the attention of the police
- More school children's first language is not English and more come from ethnic minorities
- Schools face greater challenges in pupil behaviour, attendance and exclusions, and encouraging children and young people to achieve their potential.

Throughout the county, there is evidence of needs to:

- Provide effective support for mothers suffering from postnatal depression
- promote children's and young people's emotional health
- promote active transport so that children and young people can walk and cycle safely and travel independently to school, college, work and leisure activities.

Outcomes data and independent review and inspections of Surrey children and young people's services continue to confirm that the great majority of Surrey's children and young people enjoy better outcomes than elsewhere. However, this is not the case for vulnerable children and young people who are less likely to reach their full potential (in Tiers 2-4 in Figure 2 below). There is also an issue of inconsistent service provision across the county.

Figure 2 Triangle of need illustrating the numbers of children using certain aspects of services for children and young people in Surrey



Except where stated, all figures refer to 2007, figures are being updated.

2.3 Assessment (APA), against the five Every Child Matters Outcomes Key Judgement Areas to identify areas of progress needed

The Surrey CYPCP priorities for CYP in 2007/08 were to:

- Secure better safeguarding outcomes for CYP
- Increase the number of CYP in education, employment and training
- Reduce health inequalities
- Provide for better outcomes for children in and leaving care
- Increase things to do and places to go for YP

Performance was assessed under each of the Every Child Matters outcomes and key areas for development identified under each (Appendix 3)

2.4 Addressed the recommendations of Surrey's Joint Area Review

Surrey's Joint Area Review (JAR) took place between the 31st March and 11th April 2008. The inspectors undertook an intensive scrutiny of how CYPCP agencies work together to ensure improved outcomes for vulnerable children and young people, in particular those at risk or requiring safeguarding, looked after children, those with learning difficulties and disabilities and those at risk of teenage pregnancy.

JAR Report Main Findings:

- The contribution of local services to improving outcomes for children and young people at risk, or requiring safeguarding is inadequate. A too limited range of preventative services is failing to close the gap between the outcomes of most children and young people in Surrey and those who are the most vulnerable. There is an inadequate range of services for those children and young people who have a high level of need but who do not meet thresholds for child protection. The quality and timeliness of completion of assessments is poor. There are inadequate arrangements to ensure safe staffing across a range of agencies.
- The contribution of local services to improving outcomes for looked after children and young people is adequate. Ensuring that looked after children grow up better equipped for life, in particular through education, is one of the council's key priorities. There are good fostering and adoption services and placement stability is good. The council and its partners have made adequate but slow progress in improving overall outcomes for looked after children. However, the number of looked after children is increasing, and services to divert children and young people from care are underdeveloped.
- The contribution of local services to improving outcomes for children and young people with learning difficulties and/or disabilities is inadequate. Services to meet health needs are inadequate and access to them is difficult and inequitable across the county. Special schools are good and most children and young people achieve well in education. However, too many are excluded from school and some children are inappropriately prevented from attending school because there are insufficient school nurses to provide medication. Voluntary service networks provide a wide variety of opportunities for play and leisure. However, some educational provision and housing arrangements are of poor quality and initiatives to improve these are too recent to measure their impact.
- The Surrey Teenage Pregnancy Strategy reflects current national guidance but lacks a local evidence-based focus. Progress to bring down the rate of teenage pregnancy has been inconsistent since 1998. There has been a significant rise in teenage pregnancies since 2004 with low achievement against national progress. Genito-urinary medicine and contraceptive services lack both the coordination and the capacity to provide a targeted, accessible service to the young people of Surrey. The current upward trend means that Surrey is not on target to halve the rate of teenage pregnancy by 2010 and the overall impact of the strategy is inadequate.
- Service management is adequate. Capacity to improve is inadequate. Although the partnership is founded on clear ambition and consultation, and provides good universal services, targeted service delivery for vulnerable groups is inadequate. Capacity and

performance management are inadequate to provide sustainable, consistent and effective services. Targeted services for children and young people are developing from a low base, with slow progress in developing commissioning and integrated services.

2.5 Amendments to the CYPCP delivery priorities

The JAR report made 21 recommendations for immediate action, action over the next six months and for action over the longer term (Appendix 4). Following publication of the Joint Needs Analysis and JAR recommendations the CYPCP requested that the Outcomes Board review these and ensure that the delivery priorities reflect issues identified. As a result of this on 7th July 2008 the CYPCP agreed the proposed changes to the CYPP priorities recommended by the Outcomes Board.

2.6 Addressed the content of the improvement notice

An Improvement Notice has been issued by DCSF. The Surrey Children and Young People's Commissioning Partnership (CYPCP) accepted the findings and has immediately begun to address the issues identified for improvement. Key areas requiring performance improvement have been mapped against the CYPCP priorities and built into the framework for the CYPP 2009-10.

A three stage improvement process is now in place:

- **Ensuring children are safe**
We have been working hard since the initial feedback on the JAR to ensure that children are safe. There are three main strands to this work:
 - Safe employment practices for service providers
 - Case file review
 - Learning from serious case reviews.

- **Fixing the fundamentals**
The next stage of the improvement process is to get the basics right. This relates significantly, but not entirely, to the County Council Children's Service. An interim structure has been created realigning existing teams under new managers. The fix the fundamentals stage will continue until next April.

- **Creating a modern Children's Trust**
Nine major issues need to be worked on within Surrey County Council and with partners towards creating a modern Children's Trust that can become a model for the rest of the country. These are:
 1. Logistics
 2. Performance management
 3. Workforce development
 4. Partnerships
 5. Commissioning
 6. Practice Improvement
 7. Preventative services
 8. Budgetary control

9. Structure

An experienced manager has been allocated to each of these work streams in Surrey County Council, some from within the organisation and others from outside providing external expertise and fresh perspectives. Each manager has a clear remit and will assemble a team to deliver specified outcomes.

The Partnerships work stream will examine different models for effective partnership working and advise on the most appropriate model for Surrey.

2.7 Carried out an analysis of best practice

The analysis drew on:

- an analysis, published in 2006 by the National Foundation for Education Research (NFER) of 75 local authorities' Children & Young People's Plans and a case study on six local authorities¹ exploring the benefits and challenges of developing and using CYPPs, planning structures and alignment with other planning processes.
- Visits and discussions with other Local Authorities with a similar profile to Surrey

3. Priorities for 2009-10

The majority of the needs identified within the Joint Needs Assessment and the JAR report relate to the additional needs of some of the most disadvantaged groups of children and young people within the county. The CYPCP considered whether these groups should be made priorities in their own right, however, decided instead that an overarching aim of the partnership should be to "narrow the gap in outcomes" with a particular focus on: those at risk or requiring safeguarding; looked after children; children and young people with learning difficulties and/or disabilities; and those at risk of teenage pregnancy.

Table 1 sets out the reasoning behind the emerging priorities for action developed by analysing the information described in Section 2 and the linked LAA targets and National Indicators (NI).

Table 1 Emerging priorities for Surrey's Interim CYPP 2009-2010

New Priorities	Reasoning Including JAR findings and Improvement Notice (IN) Requirements	LAA and Improvement Notice Targets
1. Reduce health inequality and make healthy choices easier	The JAR found that services to meet health needs are inadequate and access to them is difficult and inequitable across the county. Certain groups of children are more at risk including: ➤ Children whose families are	Healthy choices and inequalities - Sexual health NI 112 Under 18 conception rate Healthy choices and inequalities - obesity

¹ 2 Metropolitan (Coventry Liverpool) 3 Unitary (Portsmouth West Berkshire York) and 1 County (Gloucestershire)

	<p>homeless and in temporary accommodation risk poor nutrition, accidental injury and missing immunisations</p> <ul style="list-style-type: none"> ➤ Vulnerable YP, those in care, with behavioural and emotional problems or excluded from school, are more likely to misuse alcohol and drugs and become teenage parents <p>Teenage conceptions are not decreasing.</p> <p>There is an increasing trend of obesity amongst children and young people.</p> <p>The effectiveness of CAMHS provision (IN)</p>	<p>NI 56 Obesity among primary school age children in year 6</p> <p>NI 51 assessment of the effectiveness of CAMHS provision</p> <p>NI 54 Services for disabled children</p> <p>NI 197 Change in rate of conceptions to females aged 15-17</p> <p>PAF A70 Progress made towards a comprehensive CAMHS Assessment based on how many of 4 measures are in place</p>
2. Improve family safety and child protection and preventative services	<p>The JAR highlighted the need to strengthen the partnership approach to safeguarding and the inconsistency of preventative services.</p> <p>Surrey is an affluent county but there are:</p> <ul style="list-style-type: none"> ➤ High numbers of children in need in areas of deprivation ➤ Disproportionate numbers of children in need who are black and mixed race ➤ Problems with bullying for a minority of C&YP, including LAC ➤ Too many children exposed to domestic abuse as witnesses or victims ➤ Increasing numbers of children subject to child protection plans and becoming looked after <p>and</p> <ul style="list-style-type: none"> ➤ 14% of YP aged under 25 were victims of crime in 2006. <p>Improvements are needed in the completion of initial and core assessments and looked after children case reviews within timescales (IN)</p> <p>Children's safety is second highest priority for Surrey public (Source: Community Survey)</p>	<p>Safeguarding children</p> <p>NI 65 Children becoming the subject of a Child Protection Plan for a second or subsequent time</p> <p>NI 59 Initial assessment completed within 7 working days</p> <p>NI 60 The proportion of core assessments completed within 35 working days of completion of the initial assessment</p> <p>NI 66 The percentage of LAC whose cases should have been reviewed during the year and were reviewed on time</p> <p>APA 2060SCThe percentage of LAC with a qualified social worker other than a team leader</p>
New Priorities	Reasoning Including JAR findings and Improvement Notice (IN) Requirements	LAA and Improvement Notice Targets
3. Improve education, training and employment outcomes for all children and young people, especially the lowest achievers	<p>Most Surrey children and young people achieve well but, there is a significant gap between the achievement of disadvantaged groups and their peers including:</p> <ul style="list-style-type: none"> ➤ High drop out rate from post 16 education and persistently high numbers of young people who are NEET in some areas ➤ Too many LAC who do well at Key 	<p>DCSF statutory indicators (Appendix 4)</p> <p>NI 73 Achievement at level 4 or above in both English and Maths at KS 2</p> <p>NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths</p> <p>NI 92 Narrowing the gap between the lowest achieving 20% in the Early</p>

	<p>Stage 3 do not progress to realise their potential at Key Stage 4 (IN)</p> <ul style="list-style-type: none"> ➤ Poor work-based learning success rates and limited training opportunities at 19 for YP with LDD <p>Pupil progress between key stages 2-4 is poor compared to other LAs in England</p>	<p>Years Foundation Stage Profile and the rest</p> <p>NI 93 Progression by 2 levels in English between KS 1 and KS 2</p> <p>NI 94 Progression by 2 levels in Maths between KS 1 and KS 2</p> <p>NI 99 Children in care reaching level 4 in English at KS 2</p> <p>NI 100 Children in care reaching level 4 in Maths at KS 2</p> <p>NI 101 Children in Care achieving 5A*-C GCSEs (or equivalent) at KS 4</p>
<p>4. Things to do and places to go for children and young people, targeting the vulnerable and disadvantaged</p>	<p>Many C&YP are not sufficiently physically active to benefit their health</p> <p>YP need safe places where they can socialise and take part in constructive activities</p> <p>C & YP with disabilities or from deprived backgrounds have limited access to positive activities</p> <p>Young people have said they need a place where they can meet their friends and that better access to information and activities is required</p>	
<p>5. Improving behaviour at home, at school and on the streets with a particular focus on preventing young people entering the Youth Justice System</p>	<ul style="list-style-type: none"> ➤ Currently there are high permanent and fixed-term exclusion rates in schools. School exclusion can lead to poorer outcomes. ➤ There needs to be a reduction in fixed term and permanent exclusions for pupils with a statement of special educational need (IN) ➤ There are high rates of youth offending in certain areas. Anti-social behaviour needs to be addressed by all agencies early. ➤ The reduction of first-time entrants to the youth justice system measures the effectiveness of work to address youth offending. ➤ There are high levels of absence in some secondary schools ➤ Attendance of looked after children needs to improve (IN) 	<p>Reduce youth offending</p> <p>NI 111 First time entrants to the Youth Justice System aged 10 – 17</p> <p>PAF C24 Absence rate of LAC</p> <p>NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communications, Language and Literacy</p> <p>NI 87 Secondary School persistent absence rate</p> <p>NI 103 Rate per 1000 population of permanent exclusions for pupils with a statement of SEN</p> <p>IN Target Rate per 1000 population of permanent exclusions for pupils with a statement of SEN</p>
<p>New Priorities</p>	<p>Reasoning Including JAR findings and Improvement Notice (IN) Requirements</p>	<p>LAA and Improvement Notice Targets</p>
<p>6. Promote independence, particularly for the vulnerable and disadvantaged</p>	<p>JAR recommendation to improve the performance of pathway planning and the percentage of personal advisers for care leavers, including improvement of the quality of guidance for care leavers to enable them to develop good independent living skills.</p> <p>Vulnerable and disadvantaged CYP need</p>	<p>Education, training and employment outcomes for vulnerable C&YP</p> <p>NI 101 The percentage of young people leaving care aged 16 or over with 5 or more GCSEs at grade A*-C or GNVQ including English and Maths</p> <p>NI 117 16 – 18 year olds who are not in education, training or employment</p>

	<p>additional assistance to achieve independence to reduce the risk of becoming homeless.</p> <p>Improvements required in the experiences of services for families with disabled children by implementing Aiming High for Disabled Children core offer (IN)</p>	<p>(NEET)</p> <p>Raise skills levels & productivity NI 79 Achievement of a level 2 qualification by the age of 19</p> <p>NI 54- Improve the experiences of services for families with disabled children</p>
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Underpinning all of the CYPP priorities are two themes:

- Right services, at the right time, in the right place
- Working together to improve outcomes

These themes will address requirements contained within the Improvement Notice including: -

- Social work vacancy rate
- Unallocated social work cases
- Completion of all statutory statements of special educational need within timescales
- Review the structure and function of Children’s Services
- Embedding effective performance management across Children’s Services
- Ensuring appropriately skilled and experienced workforce
- Development of the range of preventative and universal services
- Reviewing processes for referral to children’s social care
- Review placements of LAC and reduce the percentage placed out of area
- Ensuring a fully compliant ICS system is in place
- Ensuring appropriate action is taken as a result of the children in need audit
- Building secure partnership working with Surrey Primary Care Trust and other partners including joint commissioning of services particularly for those who are vulnerable
- Ensuring that an effective Local Safeguarding Children’s Board is in place with an independent chair
- Working with schools to ensure they are active participants in the provision of services and the development of improved outcomes for all children, including the most disadvantaged

4. The engagement process

The engagement process started with each member of the CYPCP being asked to consider:

- Which of their activities will contribute to one or more of the priorities that they feel are essential to be reflected within the plan
- What new initiatives and developments they are planning to deliver and what they aspire to achieve – but need help from partners.

- Activities or priorities that need to happen that they would wish to support.

This was to ensure the new plan includes both actions currently being undertaken by agencies and those that can only be achieved by agencies working in partnership with each other. This information will be included in the final analysis and development of actions.

5. Next Steps

5.1 CYPCCP Assembly

Responses to the initial engagement with the CYPCCP will be developed by a wide range of stakeholders at the second meeting of the CYPCCP Assembly on November 6th to include action to achieve the priorities.

5.2 Development of action plans to support the priorities

A lead CYPCCP member has been assigned to each of the six priorities and the two underpinning themes. The outputs from the CYPCCP Assembly will be analysed and developed further under the guidance of the priority lead involving all appropriate existing forums such as the 14-19 Partnership Board.

The full plan will be signed off by each partner organisation and partnership resources confirmed between Feb –March 2009. The plan will be published in April 2009.

5.3 Governance – monitoring and evaluation

The Children and Young People Commissioning Partnership will regularly monitor progress towards the outcomes of the plan on a quarterly basis. The results of this regular evaluation will be feed into the consultation and development of the new CYP Plan for 2010-13.

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Julia Worrow	
Andrea Maddock	
Sam Morris	

The Sustainable Community Strategy identified a set of priorities, based on an analysis of needs in the community and taking into account what people have said through a range of consultations:

- Improve learning, health and employment outcomes for children and young people, particularly the vulnerable and disadvantaged
- Improve the safeguarding of Surrey's most vulnerable children and young people
- Promote healthy lifestyles, particularly targeting groups and communities at most risk
- Support more vulnerable people to live in their own homes and to exercise greater choice and control over their health and support arrangements
- Improve the global competitiveness of Surrey's economy through sustainable growth
- Make Surrey's economy more inclusive
- Help people in Surrey to achieve more sustainable lifestyles
- Ensure that current and future development delivers the sustainability that we are striving for
- Improve public confidence in the ability of public services to keep Surrey safe and reduce crime and anti-social behaviour
- Encourage and facilitate active citizenship to strengthen communities

Surrey Children and Young People's Trust Arrangements

To meet requirements of the Children Act 2004 the Children & Young People's Trust arrangements in Surrey were developed following wide consultation. The new Children & Young People's Commissioning Partnership held its first meeting on 21 November 2007. This builds on much good practice in Surrey, both strategically and locally – the previous body, the Children & Young People's Strategic Partnership was formed in 2005, building on a previous Children & Families Partnership.

The partnership, which is chaired by the Strategic Director for Children, Schools and Families at Surrey County Council, brings together key partners to improve outcomes for children and young people through improved planning, commissioning and service development.

The CYP Commissioning Partnership is one of five thematic partnerships working to the Surrey Strategic Partnership (SSP), and it has the following key functions:

- Developing priorities for the Children & Young People's Plan for Surrey.
- Developing priorities for children and young people within the Local Area Agreement.
- Improving outcomes through more integrated approaches to planning, commissioning and development of services for children and young people.

The Commissioning Partnership also links to other partnerships and boards e.g. Safeguarding Board, 14-19 Partnership and CAMHS, through its membership and regular reports.

There are four Area Partnerships, each chaired by the Integrated Service Manager for the County Council. Each Partnership has an Area Plan; taking forward agreed countywide priorities and local developments for partners in the area. These partnerships link to Locality Teams, School Confederations and other local partnerships.

A CYP Assembly has also been formed, which meets bi-annually, and brings together a wider range of partners and stakeholders to help shape future priorities, plans, commissioning and development of services for children and young people.

An overview of CYP Commissioning Partnership and related sub-groups is given in the following table and diagram.

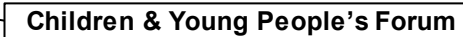
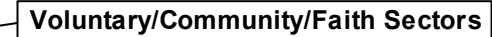
Children & Young People's Forum	Engaging children and young people in shaping future priorities and plans.
Joint Commissioning Development Board	Developing proposals for future joint commissioning by analysing need, mapping provision and proposing future priorities. This group is currently focused on commissioning for children and young people with complex needs.

<p>Every Child Matters & National Service Framework Development Board</p>	<p>Development and co-ordination of integrated programmes for the Common Assessment Framework, Lead Professional, Contact Point, Information Sharing, Workforce Strategy and locality working.</p>
<p>Children & Young People's Assembly</p>	<p>Bringing together a wide range of stakeholders, including children and young people and parents/carers to advise and inform the shaping of priorities and plans for commissioning and development of services for children and young people. This assembly has been established in place of the three age-based Advisory Boards proposed in the consultation as a number of partners responded that they would not be able to be represented at the range of Boards originally proposed.</p>
<p>Parent/Carers Advisory Board</p>	<p>Engaging parents and carers in shaping future priorities and plans.</p>
<p>Area Partnerships</p>	<p>Local direction and strategy through Area Plans in line with Children & Young People's Plan priorities. The four Area Partnerships are being enhanced, in preference to the District/Borough based local partnerships proposed in the consultation. Although these would have brought a more local focus, several partners responded that they could provide representation on the four area basis, but not for local partnerships on a District/Borough basis, which would have resulted in eleven local partnerships.</p>
<p>Outcomes Board</p>	<p>Developing strategies for improvement and reviewing performance for the CYP Commissioning Board.</p>

CHILDREN'S TRUST ARRANGEMENTS FOR SURREY

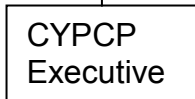
Surrey Strategic Partnership

LAA

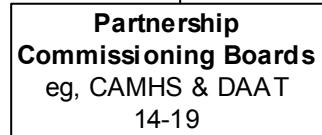
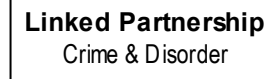


CYP Assembly
comprises all shown and other stakeholders (eg, Acute Health Trusts, schools) to meet every six months

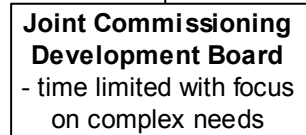
- Communication and engagement in planning and key developments



- Direction and strategy through CYPP and links to LAA through SSP
- Oversight of commissioning and performance management
- Oversight of development of ECM and NSF
- Support local implementation of safeguarding
 - Links to Districts and Boroughs through Lead Members and Lead Officers Network



- Oversight of joint planning and commissioning as agreed by partners



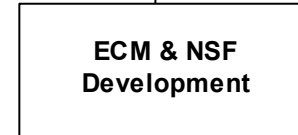
- Advice to Partnership on development of joint commissioning
- Advice and support to Joint Commissioning Team



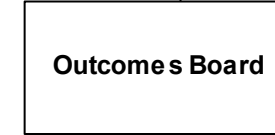
- Develop commissioning strategies
- Integrated needs analysis
- Develop commissioning proposals



- Local direction and strategy through Area Plans
- Local partnership performance management
- Local development of ECM & NSF
- Support for local implementation of safeguarding
- Links to Local Strategic Partnerships Districts/Boroughs, Locality Teams, Confederations and local delivery



- Development and co-ordination of integrated programmes for:
 - Common Assessment Framework
 - Lead Professional
 - Contact Point
 - Information sharing
 - Workforce strategy
 - Locality working



- CYPP Performance monitoring and review
- Development of strategies for improvements
- Preparation for JAR



(time limited)

Improving delivery & outcomes for children and young people

Key Areas for Development Identified in Surrey Annual Performance 2007/08 Self Assessment

Being Healthy	Staying Safe	Enjoying and Achieving	Making a Positive Contribution	Achieving Economic Well-being
<ul style="list-style-type: none"> • Review staffing levels of healthcare professionals supporting CYP and maternity services. • Improve immunisation rates. • More progress is needed to encourage healthier choices in relation to smoking and drugs. • Integrate GUM, contraception and sexual health service provision and increase Chlamydia screening capacity • Develop and implement new teenage pregnancy strategy in light of NCB evaluation of current arrangements. • Deliver the multi-agency actions identified to achieve the new cross-government PSA on reducing obesity. • Implement the actions that came out of our audit of the five Acute Trusts' Maternity Service. 	<ul style="list-style-type: none"> • Undertake actions within the JAR Improvement Plan to improve: safeguarding; assessment and casework quality; and commissioning for access, prevention and consistency. • Continue work to support the reduction of bullying in schools. • Continue to reduce the proportion of LAC in residential accommodation. 	<ul style="list-style-type: none"> • Continue to implement plans to halt exclusions and increase capacity for alternative education. • Continue work to narrow the attainment gap between the highest and lowest achievers. • Work to address issues raised by schools in the annual survey. • Continue to challenge and stretch schools to improve CVA. • The development of the 2020 learning strategy will develop medium to long-term arrangements to raise attainment and opportunities for CYP and other learners • Further progress on increasing the number of LAC with PEPS. • Maintain the recently improved (January – May 2008) performance of the timeliness of SEN timescales. • Reduce the proportion and number of pupils with a statement. 	<ul style="list-style-type: none"> • We need to develop parenting service commissioning and delivery. • The Youth Development Service needs to become more targeted at those who would most benefit from access to support. • Continue to offer support to young carers in line with the Young Carer's strategy and gather more information on outcomes. • Implement actions within the SYJS Post Inspection Improvement Plan. 	<ul style="list-style-type: none"> • We are prioritising vulnerable groups by improving outcomes for education, employment and training, and narrowing the gap between the lowest and highest achievers through the 14-19 Partnership. • We have increased Early Years and Childcare provision, however, our childcare sufficiency assessment demonstrated that there are still some unmet needs. • We are continuing to make progress in engaging employers, both at network and partnership level building on existing educational business links and partnerships and agreeing a joint plan of action. • Whilst performance is currently in the top PAF banding, additional work is needed to support CL

<ul style="list-style-type: none"> • Work is underway to bring clinical networks together and ensure excellent engagement within the SCHS and participation in the wider health debate. • Improve access to CAMHS including developing a dedicated CAMHS service for all LAC. • Ensure greater consistency and integration of PCT commissioning of Community LD Services. 				<p>engagement in EET and to narrow the gap in life outcomes.</p> <ul style="list-style-type: none"> • Increase levels of support for care leavers and CYP with LDD to prepare them for independence. • Borough and District Housing Officers Group to review access to accommodation for LAC, care leavers, teenage parents and children and young people with LDD and their families. • Direct payments need to be better promoted and taken-up.
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The Management of Services for Children and Young People

Key Areas for Development

- Ensure the delivery of the JAR Improvement Plan actions relating to Scrutiny, Challenge and Leadership.
- Revise and implement Workforce Development Strategy in light of the JAR.
- Integrating Commissioning and joining up services at the locality level.
- Integrate local children services learning from the Reigate and Banstead Locality Study and as part of the Targeted Youth Support implementation
- Implement CYPCP Performance Management Framework
- Increase quality assurance and audit procedures across all services.
- Develop a new Children and Young People's Plan.
- Develop voluntary and community sector capacity.
- Embed performance and get CYP Performance and delivery right.

JAR Recommendations

For immediate action

The local partnership should:

- ensure that an appropriate way is found for the successful dissemination of the findings of this report to children and young people in the area
- ensure effective arrangements are in place, across all agencies, to ensure that Criminal Records Bureau (CRB) and employment checks are in place for all staff working with children and young people
- ensure that all systems for data collection, monitoring, evaluation, information sharing and quality assurance are robust, reliable and fit for purpose and support evidence-based practice
- improve the quality and timeliness of initial and core assessments, statements of special educational need and Personal Education Plans
- ensure that the learning from serious case reviews is consistently disseminated and used to improve the quality of safeguarding practice
- ensure that all looked after children have a suitable qualified social worker
- ensure that robust monitoring arrangements of agency placements are in place
- ensure that sufficient resources are allocated to deliver comprehensive health services, including school nurses, midwives and Child and Adolescent Mental Health Services (CAMHS) which are able to meet demand at all levels of service
- allocate partnership resources to ensure that services are sufficient to identify and meet the needs of children and young people with learning difficulties and/or disabilities promptly, engaging parents, carers and children and young people in any service developments
- take steps to rapidly reduce the percentage of fixed-term and permanent exclusions of pupils with learning difficulties and/or disabilities
- ensure the availability of a well-publicised, young people-centred contraceptive and sexual health advice service, with a strong remit to undertake health promotion work
- ensure active local, co-ordinated engagement of all the key mainstream delivery partners in order to accelerate the rate of reduction in teenage pregnancy
- ensure that a high priority is given to personal, social and health education (PSHE) in schools, with support from the local authority to develop comprehensive programmes of sex and relationships education (SRE) in all schools.

For action over the next six months

The local partnership should:

- improve the quality of supervision and documentation relating to looked after children
- ensure that children and young people and their families have equitable access to a comprehensive range of preventative services and implement consistent multi-agency working arrangements and consistent thresholds for access to services
- allocate partnership resources to develop specialist respite care provision to reduce the shortfall especially for those with autistic spectrum disorder
- improve the performance of pathway planning and the percentage of personal advisers for care leavers, including improvement of the quality of guidance for care leavers to enable them to develop good independent living skills.

For action in the longer term

The local partnership should:

- provide sufficient support to enable looked after children to make good progress especially between Key Stages 3 and 4
- accelerate the pace and ambition of joint commissioning in order to integrate services that better meet identified need

- develop the voluntary and community sector’s access, capacity and ability to play a clear and effective role in service commissioning and delivery
- address the balance of strategic and operational capacity in order to ensure the partnership is able to deliver effective and sustainable front line services.

Appendix 5

DCSF Statutory Indicators

National Improvement Indicator
NI 72 - Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communications, Language and Literacy
NI 73 - Achievement at level 4 or above in both English and Maths at KS 2 (Threshold)
NI 74 - Achievement at level 5 or above in both English and Maths at KS 3 (Threshold)
NI 75 - Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (threshold)
NI 83 - Achievement at level 5 or above in Science at KS 3
NI 87 - Secondary School persistent absence rate
NI 92 - Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest
NI 93 - Progression by 2 levels in English between KS 1 and KS 2
NI 94 - Progression by 2 levels in Maths between KS 1 and KS 2
NI 95 - Progression by 2 levels in English between KS 2 and KS 3
NI 96 - Progression by 2 levels in Maths between KS 2 and KS 3
NI 97 - Progression by 2 Levels between KS 3 and KS 4
NI 98 - Progression by 2 levels in Maths between KS 3 and KS 4
NI 99 - Children in care reaching level 4 in English at KS 2
NI 100 - Children in care reaching level 4 in Maths at KS 2
NI 101 - Children in Care achieving 5A*-C GCSEs (or equivalent) at KS 4 (including English and Maths) who were in care for at least 1 year.